



**Regular City Council Meeting Minutes
City Hall Council Chambers, 2660 Civic Center Drive
Monday, October 20, 2014**

1. Roll Call

Mayor Roe called the meeting to order at approximately 6:00 p.m. Voting and Seating Order: Laliberte, McGehee, Willmus, Etten, and Roe. City Manager Patrick Trudgeon and City Attorney Mark Gaughan were also present.

2. Approve Agenda

Laliberte moved, McGehee seconded, the addition of an additional agenda discussion item to tonight's agenda related to City communications efforts (Item 14.c).

Roll Call

Ayes: Laliberte, McGehee, Willmus, Etten, and Roe.

Nays: None.

McGehee moved, Etten seconded approval of the agenda as amended.

Roll Call

Ayes: Laliberte, McGehee, Willmus, Etten, and Roe.

Nays: None.

3. Public Comment

4. Council Communications, Reports, and Announcements

Councilmember Etten announced an upcoming program related to how men can help in stopping domestic violence to be held at the Shoreview Community Center at 6:00 p.m. on October 27, 2014.

Councilmember Willmus announced the upcoming League of Women Voters municipal candidate forum for Roseville City Council candidates scheduled on October 23, 2014, and also to be broadcast on local cable channels 15 and 16.

Councilmember McGehee announced the periodic "Coffee with a Cop" to be held on November 5, 2014 at the Rosedale Caribou Coffee from 9:30 to 11:00 a.m.

Councilmember Laliberte announced two upcoming Roseville Housing & Redevelopment Authority workshops related to homeownership and credit/financing of a home, to be held at the Ramsey County Library – Roseville Branch (Community Room); one on November 12, 2014 and the other on November 18, 2014 from 7:00 to 8:30 pm each evening.

Regular City Council Meeting

Monday, October 20, 2014

Page 2

Mayor Roe announced flu shots were available at the Roseville City Hall on October 27, 2014 from 3:45 to 6:00 p.m., along with free blood pressure, eye and hearing tests, for those aged 3 years on up, with minors needing accompaniment by a parent or guardian. Mayor Roe advised that adults needed to present a photo identification, and most insurance plans were accepted for this opportunity, at a cost of \$30 for the flu shot, or \$35 for the flu mist.

Mayor Roe noted that absentee voting would be available beginning October 27, 2014 at the Roseville City Hall for the upcoming general election, from 8:00 to 4:30 p.m. Monday through Friday; and on Saturdays from 10:00 a.m. to 3:00 p.m., with extended hours on November 3, 2014 until 5:00 p.m. Additional information is available at 651/792-7026).

Mayor Roe recognized the recent Celebration of Life held at the Roseville Oval for former Roseville Mayor and Parks & Recreation Director Frank Rog; and on behalf of the community, City Council and staff offered condolences and support to Mr. Rog's family and friends.

Mayor Roe reviewed upcoming City meetings.

5. Recognitions, Donations and Communications

6. Approve Minutes

7. Approve Consent Agenda

8. Consider Items Removed from Consent

9. General Ordinances for Adoption

10. Presentations

a. Minnesota Department of Transportation (MnDOT) Area Manager Presentation

City Engineer Marc Culver distributed a copy of presentation materials, *attached hereto and made a part hereof*, and introduced tonight's speakers from MnDOT.

MnDOT North Area Manager Sheila Kauppi

Ms. Kauppi provided a brief biography of her experience, and provided an update on construction projects planned by MnDOT over the next two years. While public open houses for each project had been or would be held, even though often sparsely attended, Ms. Kauppi noted her goal was to engage the public and improve communication efforts. Ms. Kauppi sought ideas from the City Council on additional opportunities to engage local officials and improve those efforts.

Ms. Kauppi introduced the north area Engineer Mike Kruse, one of two MnDOT engineers in this area, with Mr. Kruse focused on the Highway 36 project.

Presentation

Ms. Kauppi reviewed 2015 construction projects, including County Road 96 detour, County Road F detour and County Road E detour; County Road E over Snelling Avenue for bridge replacement, and resurfacing the existing pavement from Selby Avenue to the Pierce-Butler Route, with replacement of the I-94 bridge deck, updated pedestrian crossings, improved drainage and construction of the bus rapid transit (BRT) stations along Snelling Avenue for Metropolitan Transit. Other projects included the Highway 36 at Lexington bridge replacement project, which Mr. Kruse would address in more detail later during this presentation.

Ms. Kauppi reviewed proposed 2016 construction projects, including County Road H detours, County Road E-2 detours, repaving of I-35W from Highway 36 to I-694, and the addition of auxiliary lanes on I-35W from E-2 to I-694; the E-2 bridge replacement over I-35W and auxiliary lane buffer on the northbound side; as well as the I-35W repaving project.

Ms. Kauppi reviewed ongoing I-694 corridors of the commerce project to be completed during the 2016 construction season, including the addition of a general purpose lane between Rice Street and Lexington Avenue which had not originally been planned. Ms. Kauppi clarified that the bridge at Rice Street would not be impacted, and would be a separate project with Ramsey County.

At the request of Councilmember Etten, Ms. Kauppi reviewed the location of auxiliary lanes along I-35W northbound from County Road E-w north to I-694 to correct interchange shortcomings.

Councilmember Etten expressed his appreciation for the additional north bound lanes, helping to clear the ramps on I-35W.

MnDOT Engineer Mike Kruse

As one of its designers, Mr. Kruse provided a more detailed overview of the Highway 36/Lexington Avenue bridge project for replacement of the existing bridge constructed in 1938, and reconstruction of the roadway and ramp pavement to improve the geometry of the intersection. Mr. Kruse noted that part of the project would include replacing the existing signal systems and adding a sidewalk on the east side of Lexington Avenue at the request of the City of Roseville, with a total project cost of \$13.5 million. Mr. Kruse displayed maps of the project and rerouting during the one-year construction project.

At the request of Mayor Roe, Ms. Kauppi reviewed the rationale in not adding an additional lane on the west bound side of Highway 36, with direction received by

MnDOT from the Metropolitan Council and scoping of the 2019 MnPass lane project that may incorporate an additional lane, but at this time created more of a challenge with the ongoing work on I-35W and interaction of the roadways. Ms. Kauppi noted that the Highway 36/Lexington Avenue bridge would be built to allow future widening to accommodate an additional lane; however the eastbound lane was more feasible at this time, but allow for project staging in the future as anticipated needs and potential impacts are defined. Ms. Kauppi advised that the project was included on the list of future projects, but was not fully funded at this time.

Mr. Kruse noted that, without the additional width being built into the new bridge project with this initial phase, future construction couldn't be staged accordingly, but with the abutment underneath the bridge being inclusive, it allowed for future expansion in the future by simply adding an additional beam and widening the deck, with no additional structure work required.

Mr. Kruse reviewed the timeframe for the project for spring of 2016 construction, and at the request of the City of Roseville, compressed into a one-year construction project versus the originally-planned two-year project to reduce impact to area residents and businesses. Mr. Kruse reviewed the closures and detours and re-routing as part of the project to minimize traffic impacts; and reviewed projected staging of the project.

Councilmember Willmus noted the need to coordinate with the Roseville School District for impacts of the project on the County Road B-2 area for school buses and youth activities and parking.

Mr. Kruse advised that the School District had been included in the discussions throughout, as well as the Roseville Public Works/Engineering Department. While detours have yet to be finalized, Mr. Kruse advised that the spring school session would not be impacted, but the detour may need to be changed as the fall school season begins.

Councilmember Laliberte asked for more details for public safety responses, since the City had reduced fire stations from three to one, and with Lexington Avenue being the arterial route to the south side of the city, questioned how the Police and Fire Departments would deal with any delays.

Fire Chief Tim O'Neill advised that both departments had met with MnDOT, and with alternative routes considered and investigated to access Highway 36 from Dale Street instead of going to Rice Street as they analyzed how to move to the south side of the community with the Lexington Avenue bridge closure. Mr. O'Neill noted that both Victoria Street and Hamline Avenue were closely located alternatives, and there would only be a slight delay in response time, anticipated at 30-45 seconds, still well within the average nationwide goal of 3 to 3.5 minute

response time. Mr. O'Neill noted that, with opticon lights and barring rush hour traffic, there were no concerns at this point, as there were multiple points from the east available using back routes; and noted the bridge itself would only be closed from 4-6 months; and in working with contractors, emergency vehicles could be allowed access to Highway 36 if and when accidents occurred, similar to the Dale Street construction project in the past. Mr. O'Neill advised that he saw no negative impacts for homeowners or business owners from an emergency response perspective.

Councilmember Laliberte expressed her appreciation of everyone working together on solutions during the upcoming project; and Mr. Kruse advised that emergency vehicle access had been considered and played an important part in the phasing.

Councilmember McGehee addressed the noise wall along Highway 36 in Roseville at I-35W, noting its poor condition. Since this is essentially an entrance to the community, Councilmember McGehee asked if that wall could be updated and brought up to a more favorable aesthetic quality similar to those installed in other communities. Councilmember McGehee further noted other communities who seem able to request and receive pedestrian overpasses on major thoroughfares, while Roseville is unable to get any response for such a safety amenity over Snelling Avenue in the County Road B area near Har Mar Mall. With several frontage roads on each side of Snelling Avenue in the Roselawn Avenue area, and the dense commercial area, with Snelling Avenue used extensively to reach Rosedale Center as well, Councilmember McGehee asked if MnDOT could facilitate that needed safety aspect for future construction projects.

Specific to sound barrier walls, Ms. Kauppi admitted they were always a challenge, and considered part of the infrastructure and built as required by federal code to protect residents living next to a highway. However, Ms. Kauppi advised that there was no process, or funds in place to provide maintenance for them along older interstate sections. In the last few years, Ms. Kauppi advised that MnDOT had been trying to set aside \$2 million annually to perform some of that repair work, mostly involving post repair and replanking as indicated. Ms. Kauppi noted that she would communicate this Roseville request within their department, and follow-up with Mr. Culver accordingly.

Councilmember McGehee questioned if there was anything available to replace the existing wall with a more up-to-date or modern noise wall.

Ms. Kauppi noted that engineering work would begin in the next month for the MnPass extension project, and as part of this eighteen month preliminary engineering process, sound evaluations would be included according to proscribed analyses, she would see if updated noise walls were intended as part of that phasing.

Specific to the pedestrian overpass system, Ms. Kauppi noted that some residents and communities like them while others did not based on their personal perceptions. Ms. Kauppi recognized the significant traffic along Snelling Avenue, and suggested other positive ways that could be addressed outside a pedestrian overpass, such as signal light timing allowing more time for pedestrian crossing while not significantly impacting vehicular traffic along the whole corridor. Ms. Kauppi advised that she would review additional potential pedestrian crossings as part of the upcoming Snelling Avenue pavement resurfacing project from Como Avenue to Highway 36 in 2016, and again would coordinate with and follow-up with Mr. Culver.

Councilmember McGehee noted the particularly heavy use in the Har Mar area for employees, and accessing the fast food restaurants in that area along the frontage road across Snelling Avenue, especially with the installation of the BRT.

Mayor Roe noted that the entire area had significant issues.

Councilmember Willmus expressed appreciation for Ms. Kauppi's comments regarding timing of the lights for pedestrian crossing; and going forward long term, noted that was a real concern of his. Councilmember Willmus recognized MnDOT's goal to move traffic north at a faster rate; however, he also noted the need to move traffic east and west in Roseville across Snelling Avenue.

Councilmember Etten expressed appreciation for the third lane being added to Highway 36 now, noting it was a decent compromise from MnDOT to the City, and asked if both sides of Lexington Avenue would have a built-in shoulder.

Mr. Kruse advised that he would need to research if an outside full shoulder was included on the west bound side, and would follow-up with Mr. Culver.

Councilmember Etten noted that one problem found with buses using the shoulder, they deteriorated faster due to that additional capacity; and opined that by having a full shoulder on at least one side would reduce the current tension and make the roadway more useful.

Mayor Roe complimented MnDOT planners on keeping the interchange at Hamline Avenue as part of the plan, as he had been aware of early discussions to eliminate that interchange; and expressed his appreciation that it remained since it handled a lot of community traffic.

If an improved sound wall was approved in the future as discussed earlier, Mayor Roe asked that its aesthetics were more amenable than those installed as part of the 'Unweave the Weave' project.

Ms. Kauppi reviewed some of the ideas to engage the public, including e-mail updates for area residents and businesses the week before upcoming construction projects; with constant contact information available on the MnDOT website for each project.

Mayor Roe asked that staff incorporate that contact information and project update access on the City's website as well.

Councilmember Willmus encouraged MnDOT staff to provide preliminary construction information to area businesses (e.g. Arden Hills, Shoreview, Mounds View, and Roseville) of upcoming infrastructure work, especially bridge replacements.

Mayor Roe noted that the area Chamber of Commerce was heavily involved as a communication partner; and Ms. Kauppi advised that MnDOT held business council meetings, which unfortunately were also sparsely attended.

Councilmember Laliberte expressed appreciation to MnDOT in their attempts to get people to attend open houses; however, she recognized that often people were busy and didn't pay attention until the work projects were actually at their door. Councilmember Laliberte suggested MnDOT consider a more convenience location (e.g. library) to hold the meetings, and offered the City of Roseville staff to help coordinate and communicate those efforts.

Ms. Kauppi advised that a video would be made available on local cable television projects; and expressed her interest in working with staff in alerting the public to upcoming MnDOT projects in the area.

11. Public Hearings

12. Budget Items

a. Continue Discussions on the 2015 Budget and Tax Levy

At the request of Mayor Roe, Finance Director Chris Miller referenced the staff report dated October 20, 2014, providing additional information previously requested by the City Council and available preliminarily at this time. While information based on current trending was included in the report as requested, Mr. Miller noted that more refined information would become available closer to year-end and final adoption of the 2015 budget and tax levy, including an estimate of any 2014 operational savings available to offset 2015 needs. Mr. Miller advised that Department Heads had provided cursory information based on their individual department trends to-date in 2014.

At the request of Mayor Roe, Finance Director Miller advised that any operating surplus was intended as a one-time savings for potential taxpayer relief for 2015,

but not seen as a permanent ongoing savings beyond those shared in the 2015 City Manager recommended budget, which had factored in that information.

Finance Director Miller advised that, upon Councilmember Willmus' prompting, the Council's updated information provided clarified numbers than the original draft.

At the request of Councilmember Etten, Finance Director Miller reviewed the additional monies, if any, realized from open positions and positions funded mid-year but anticipated in 2014; and any operating savings from retirements or severance for accrued time, which typically offset any savings from vacant positions. Mr. Miller noted that some departments (e.g. Police) had certain staffing levels they needed to maintain, and if positions were vacant, the department incurred overtime to keep those staffing levels up. Therefore, Mr. Miller noted the trend indicated only a small operating surplus was foreseen in 2014.

At the request of Mayor Roe, Finance Director Miller confirmed that the anticipated \$100,000 savings was specific to the tax-supported side.

Councilmember McGehee requested information on any tax increment financing (TIF) Districts that could be closed, opening up those funds.

Finance Director Miller advised that, from his recollection, only one was coming due for decertification, but those dollars would not come available until 2016, allowing for the one year lag time in decertification of a TIF District.

At the request of Councilmember McGehee, Finance Director Miller confirmed that it was at the City Council's discretion to close TIF Districts early if they were paid off; but suggested discussing several districts that may provide other opportunities, which staff had previously explored with the City Council and others to address some of the City's economic development needs before decertifying those districts to meet community needs.

Mayor Roe noted that TIF Districts were categorized by poolable versus non-poolable; and as pointed out by City Manager Trudgeon, unpooled excess TIF funds were intended to help finance the former fire station/Dale Street project, with that information coming forward to the City Council in the near future.

At the request of Councilmember McGehee, City Manager Trudgeon advised that solar options were currently under consideration by the Public Works, Environment and Transportation Commission (PWETC), including specific to the City campus as well as community solar options, with some of those options dependent on tax credits and funding cycles.

Regular City Council Meeting

Monday, October 20, 2014

Page 9

Councilmember McGehee noted that she had previously forwarded her additional information requests to staff.

Councilmember Laliberte asked staff to provide a dashboard of TIF districts: their term, current status, and poolable versus non-poolable funds available.

City Manager Trudgeon duly noted that request, opining that staff needed to provide that update to the City Council in the near future; with Councilmember Laliberte suggesting it be incorporated into budget binders, and Mayor Roe noting he thought it had been included in past budget documentation.

At the request of Mayor Roe, Finance Director Miller advised that staff intended to revisit with the City Council the capital improvement program (CIP) discussion and proposed 2015 utility rates and fees in November, as the PWETC would be reviewing them at their upcoming October meeting.

Councilmember Willmus noted that he found some of the qualifications and thresholds for water discounts were lower than he anticipated, and suggested a comparison with other communities, since those revised discount qualifications were set to start on January 1, 2015.

Finance Director Miller duly noted that request; and advised that staff would also share some of the feedback staff was receiving from residents as notices regarding the senior discount versus income qualification discounts had gone out.

Councilmember McGehee stated that she also wanted to discuss bonding, opining that the current water base rate was too high when tied to CIP costs and needs; becoming problematic for those on fixed incomes or with limited income. Councilmember McGehee opined that Roseville base water rates were among the highest in the metropolitan area, and suggested developing a program to address the entire City by bonding infrastructure improvements versus tying them to the CIP.

Councilmember Laliberte expressed concern that families with more children trying to conserve water should not be penalized just because their family was larger than a single person retired or on a fixed income.

Mayor Roe suggested a more detailed discussion at a future meeting.

Councilmember Willmus concurred for clarification that the base rate should be higher than higher user rates.

Councilmember McGehee stated that her suggestion would be to lower that base rate by bonding for the necessary infrastructure maintenance and upgrades of \$1 million.

Mayor Roe noted that this would be shifting the burden from fees to property taxes.

Staff advised that the CIP was intended for discussion on November 10, 2014, while the utility rates and fee schedule were proposed for the November 17, 2014 City Council meeting.

13. Business Items (Action Items)

14. Business Items – Presentations/Discussions

a. Art Mueller Concept Review

Community Development Director Paul Bilotta provided a history of the Art Mueller parcel and proposals that had denied past preliminary plats of his residential property for creation of additional lots; and now his current proposal as detailed in the staff report dated October 20, 2014.

Community Development Director Bilotta reviewed the elements of that concept plan including a private versus public 24' road built to a maximum 200' length without a turnaround; further tree preservation; reduced storm water runoff; and other issues that were part of the findings for denial in his previous application. Mr. Bilotta noted that there would be more impervious surface with Mr. Mueller's proposal for additional parking for off-street parking for up to eight vehicles per home.

On behalf of Mr. Mueller, Community Development Director Bilotta sought City Council guidance on this initial information before Mr. Mueller moved forward with a full plat submittal, and any indication that they would not support these elements before he proceeds. In other words, Mr. Bilotta asked if staff should spend more time in assisting with this concept plan, with no technical details yet available, or suggest Mr. Mueller proceed in a manner that would provide stricter adherence to City Code.

At the request of Mayor Roe, Community Development Director Bilotta confirmed that typical City streets were 32' in width, allowing for parking on both sides of the street.

At the request of Councilmember Willmus, Community Development Director Bilotta confirmed that there was no secured access or easement for water outflow draining into existing City infrastructure, and would be part of the vetting process.

Impacted trees were displayed on the map were at the interpretation of Mr. Mueller.

Mayor Roe noted that the Subdivision Code required lot lines to be perpendicular lines to the road for private and/or public roadways; and therefore, advised that he would have an issue with the orientation of the lot lines as currently indicated on Mr. Mueller's concept plan.

Councilmember Etten questioned the action route for storm water to the back sides of homes to avoid any impact to those neighbors.

Community Development Director Bilotta noted that Mr. Mueller indicated that Acorn Road was higher and with various topography, water would not go into Mr. Romanoski's property. However, Mr. Bilotta advised that staff would need to review a detailed grading plan if things went beyond this concept plan before responding definitively.

Councilmember Etten noted that the previous platting was rejected due to some stormwater retention closer to Acorn Road, and while this moved it around back, sought staff's input on whether it would be better to keep it out front.

City Engineer Mark Culver advised that the negative aspect of leaving it out front was the additional grading required and potential loss of side or front yards, further compressing everything. Mr. Culver noted that there was an existing storm sewer system on Acorn Road that the drainage could overflow into, with the original concept for rain gardens or infiltration basins for that overflow. Mr. Culver stated that this was a very aggressive overall plan to make the best use of the site; and as more things were added throughout the site, even if a wider road was feasible, it may compromise driveway elements and actually further increase impervious surfaces. Mr. Culver confirmed that it would take very specific drainage elements to move the stormwater where necessary.

Recognizing that the City's current tree preservation plan fell into various staff departments and needed considerable input from a number of parties, Councilmember Laliberte asked for an update on where that review and revision was at.

City Manager Trudgeon advised that discussion of the current tree preservation ordinance was slated for the November 17, 2014 City Council Worksession; and as previously discussed the 2015 budget included his recommendation for a full-time Forester position to consolidate those efforts. Mr. Trudgeon advised that staff was currently reviewing potential changes behind the scenes to make recommendations for amending the current ordinance.

Mayor Roe noted that any applications between now and revisions to the ordinance would be addressed under the current ordinance.

Art Mueller, 2201 Acorn Road

Mr. Mueller provided a personal history of this lot; and reviewed his revisions with this concept plan to address concerns expressed by findings of denial for his previous application (e.g. trees, storm water and parking). Mr. Mueller reviewed the proposed lot lines, current and proposed tree inventory with his extensive plantings over the years with most remaining on the outside property line; and changes in topography and drainage routes from filling in depressions by neighboring property owners. Mr. Mueller reviewed his perception of stormwater drainage now and what he proposed; and his intent to assist Mr. Romanoski's current property drainage issues as part of his redevelopment.

Mr. Mueller opined that his plan would help several neighboring property owners with their drainage concerns; and was currently seeking an easement from Mr. Cross to facilitate his proposed drainage route outlined in this concept plan.

Mr. Mueller further addressed stormwater outflow, which he intended to handle through an old cesspool that he built in 1949 and still usable. Mr. Mueller advised that he had consulted the Rice Creek Watershed District regarding their calculation (16,800 gallons) for the stormwater pond's absorption rate, with his engineer still needing to figure out the choices beyond needing an adjacent property condemned. Mr. Mueller stated that he wanted to get along with his neighbors while also helping resolve any current drainage issues; and therefore, was willing to have an easement across his land to facilitate that drainage.

Councilmember Etten thanked Mr. Mueller for providing this preliminary concept plan; however, in hearing City Engineer Culver talk about the amount of flow required to come around and be shifted, he was concerned with the amount of grading required; and suggested another way be considered to slow that flow so it would overflow back into the City storm sewer system versus having to be routed around two homes for such a great distance. With the additional impervious surface proposed, Councilmember Etten opined that this was of concern to him.

Mr. Mueller invited individual Councilmembers to walk his property versus looking at it on a map to gain a better understanding of the topography, noting that his yard already absorbed stormwater runoff from neighboring properties already.

In response to Councilmember concerns and comments, Community Development Director Bilotta advised that as staff proceeded through an approval process, and when an engineer was brought on board by Mr. Mueller, discussion would include distributing ponds on Acorn Road and back to minimize grading, but thanked Councilmembers for their input as staff moved forward, especially specific to Councilmember Etten's concerns regarding overland flow of water, volume and movement.

Councilmember McGehee stated that she had concerns with the additional impervious surface.

Councilmember Laliberte concurred, stating that she would prefer no parking pads, at least not enough to accommodate eight additional vehicles per lot; and would much prefer a 32' wide road that would accommodate parking on both sides, and allowing a typical driveway and parking surface for each home.

Councilmember Willmus echoed his colleagues; stating that in his consultation with City Public Works/Engineering staff, even if constructed as an infiltration pond, an overflow would still be needed, and that would still need to be addressed. Councilmember Willmus noted that the current plan, showing that stormwater crossing adjacent property that had no confirmed or defined easement available at this time remained an issue.

Mr. Mueller opined that he was paying taxes for a storm sewer system that he couldn't use. Mr. Mueller further opined that when Mr. Cox redesigned his property with a berm down the back side and evergreen plantings, it created the drainage issue.

Mayor Roe asked staff to follow up on how to accomplish the stormwater drainage if an easement was not available.

Councilmember McGehee stated that she was familiar with Mr. Mueller's property; and opined that he could reduce the impervious surface and still leave the low area while constructing three homes arranged differently to avoid moving so much land.

Mr. Mueller stated that his proposed lots were larger than the others in the immediate vicinity.

In conclusion, Mayor Roe advised Mr. Mueller that he should take away from this discussion that the storm water management plan may dictate how many lots are feasible or allowed on the parcel.

Mr. Mueller suggested that the City must have given other adjacent property owners approval to change drainage in the past.

Mayor Roe advised that that may not necessarily be true, depending on what rules were applicable at the time of those developments, and whether or not those property owners or developers followed those rules and codes at that time. However, Mayor Roe noted that the situation needed to be dealt with as it now stood and under current rules and codes.

Community Development Director Bilotta summarized his understanding of City Council direction: they were generally comfortable with the proposal for three homes if a stormwater outlet was provided to reach the public storm sewer system in some way; and while there may be some uncertainty on the history of the prop-

erty and area, staff would attempt further research between Mr. Mueller's property and the inlet and provide any additional information to Mr. Mueller.

Mayor Roe stated that, once more was known about the grading plan and tree impact, even if all the trees were eventually preserved along the outside exterior, his question remained as to whether that part of the property was being used to move water, and how that would impact the overall area.

Mr. Mueller advised that he would replant any trees to the new homes would not be visible from the road.

Councilmember McGehee stated that she was more interested in infiltration than an outflow pond to provide some filtering of the storm water.

At the request of City Manager Trudgeon, Community Development Director Bilotta reviewed the next steps, including additional preferences expressed by the City Council for a 32' wide road with parking on the street versus a series of pads around the edge; and sought further clarification as to whether or not their preference for that 32' was for a private or public roadway. Regarding the stormwater issue, Community Development Director Bilotta noted his understanding that the City Council preferred maximizing infiltration opportunities, and determining how best to get to the public output.

The Council majority seemed to favor a private versus public roadway, however, were flexible depending on other elements.

Mayor Roe suggested that staff review parking needs and determine the best compromise between a road and driveway, and which approach was best, whether the road ended up 32' or not.

Councilmember McGehee stated that she hated to see a 32' road due to the additional impervious surface; however, she stated that she didn't want to see eight car parking pads either, but didn't know what the balance actually was. Councilmember McGehee stated that she would prefer only three lots/homes and no more.

Mayor Roe suggested that Mr. Mueller work with staff to determine actual parking needs.

Community Development Director Bilotta clarified that his understanding of Council directive was to reduce impervious surface as much as possible, whatever works the best, with street width or overflow parking areas, and whether best as public or private parking.

Mr. Mueller suggested making the road smaller near the road and then widening it out, with Mayor Roe suggesting that level of detail be worked out with staff.

Mr. Mueller expressed his desire to drain the back of Mr. Romanoski's property as it was currently a mosquito trap.

At the request of City Manager Trudgeon, Community Development Director Bilotta reviewed the process and steps between now and the next time the City Council may see this: with staff using this information and feedback to help the applicant put together an application; the applicant hiring an engineer and taking steps to prepare a preliminary plat; neighborhood information meetings; then a formal public hearing at the Planning Commission level; and the Commission's recommendation to the City Council. Mr. Bilotta reiterated that the process was at its very early steps, but thanked the City Council for their feedback at very preliminary stage.

For those neighbors in tonight's audience, Mayor Roe encouraged them to provide their feedback to staff or Mr. Mueller at any point, including at upcoming open houses and the formal public hearing.

Community Development Director Bilotta concurred, noting that since this issue had been out there before, residents didn't have to wait for a public hearing, but were welcome to let staff know any concerns they had immediately in order for staff to address them sooner rather than later.

Community Development Director Bilotta noted that Mr. Mueller was concerned with spending more money on an engineer and another expensive process and then having it turned down. Mr. Bilotta clarified for Mr. Mueller's benefit, that through tonight's discussion, the attempt was being made by the City Council and staff to provide him with more certainty than he had before; however, it was not possible at this preliminary point to say if an application would or would not be approved.

Mr. Mueller noted his frustration in attempting to give everyone what they wanted, and then face the possibility of still being turned down.

Community Development Director Bilotta responded that this was always a possibility; however, he advised that by getting as much input as possible early in the process and in addressing public input and issues raised in the past and now, it would address those issues. Mr. Bilotta encouraged Mr. Mueller to communicate with his neighbors upfront as much as possible. However, Mr. Bilotta advised that staff was unable to confirm for Mr. Mueller that the project would be ultimately approved and bypass the process; and noted that any development always carried an element of risk. Mr. Bilotta advised that the purpose of the concept plan was to allow the City Council to provide a developer with their thought at

this moment; however, he noted that the City Council could not have a full understanding of where they stand, since many concepts may work in theory, but other issues may come up as part of the process. Mr. Bilotta advised that every city uses a similar process, and the City of Roseville needed to follow those steps as well.

Councilmember McGehee suggested to Mr. Mueller that Community Development Director Bilotta would be available to facilitate a meeting with the City Engineer, himself and neighbors to work out the details to everyone's benefit, and provide insight on problem areas needing further work before he went ahead with additional engineering costs.

While noting that this was not a public hearing, Community Development Director Bilotta encouraged the public to consult him or the City Engineer at any time with their questions and/or comments.

Recess

Mayor Roe recessed the meeting at approximately 7:48 p.m. and reconvened at approximately 7:55 p.m.

Mayor Roe announced a meeting on October 21 from 2:30 – 4:10 at the Fairview Community Center Solarium to define Alzheimer's needs in the community; and City Manager Trudgeon encouraged residents to attend whether they had time to submit an R.S.V.P. before then or not.

b. Discuss Organized Waste Collection

Mayor Roe noted the purpose of this discussion following results of the most recent community survey related to organized waste collection, as detailed in the staff report dated October 20, 2014 and attachments; and had been requested by Councilmember Willmus.

City Manager Trudgeon reviewed events and legislative changes since the last discussion of the City Council at their November 18, 2013 meeting where public testimony was heard. After that discussion, Mr. Trudgeon noted that the PWETC had passed a resolution recommending that the City Council consider organized collection; and the community survey had randomly sampled the community's desire for that option. Mr. Trudgeon noted that the Village of St. Anthony had recently begun a process under the new state law, and begun the proscribed negotiation process with haulers as of April 30, 2014. Mr. Trudgeon advised that it appeared that the Village had entered into an agreement with the hauler consortium for five years, with those rates published and averages and analysis provided on page two of the staff report.

Mayor Roe asked for clarification on the chart if the listed fees were for trash and recycling or only trash; with City Manager Trudgeon and Public Works Director Schwartz advising that they would need consult the actual document again before responding.

Councilmember McGehee noted that City Manager Trudgeon had attended the Village's presentation; and she was happy to find that the haulers provided walk-up service for residents unable to get their containers to the end of the driveway; and questioned if they had included larger items as well. Councilmember McGehee referenced the City of White Bear Lake's use of organized collection, including pick up of larger items.

City Manager Trudgeon advised that it would be hard to know as those things were usually subject to negotiation with a hauler; and the consortium perhaps included the service for an additional fee that was found favorable by the Village. Regarding the White Bear Lake organized collection, Mr. Trudgeon noted that they had a long-standing service that had evolved over the years.

Councilmember Willmus expressed his curiosity in whether the comparisons were actually apples to apples, and what savings were actually available not only for the first year of the contract, but through annual consumer price index (CPI) adjustments in years three through five. Councilmember Willmus noted his concern with other communities having gone that route, such as St. Louis Park that had moved to a single hauler, with their rates jumping significantly over the last year. Given the information provided, Councilmember Willmus stated that he just didn't see that there was any significant savings in moving in this direction.

City Manager Trudgeon noted that that was really no comprehensive study of those rates available, since the Village of St. Anthony was the first municipality to move this direction under the new law; and he wasn't sure if the rates varied on a consumer to consumer basis, or they varied widely; also making it hard to predict for Roseville what would happen without initiating the negotiating process and inflators.

Councilmember Laliberte thanked staff for bringing the additional information forward.

Discussion ensued regarding the number of haulers originally serving the Village of St. Anthony with each firm and their respective routes included in the consortium; the smaller geographical area of St. Anthony compared to the larger area encompassed by Roseville; and implications and deadlines for the Ramsey County mandate for a development by 2016 of a plan for curbside collection of organics in the community; and implementation shortly thereafter.

Councilmember Etten questioned if staff had outlined a plan to achieve that mandate.

Public Works Director Schwartz responded that the current Eureka Recycling contract provided for those discussions over the next year, and while discussions

have been initiated by City staff with Ramsey County staff, it remained a work in progress.

Councilmember Etten questioned if an outcome would be changing recycling to weekly pick-up with the addition of organics; with Mr. Schwartz responding that this was a question, whether to incorporate organic collection with garbage collection versus recycling collections.

Mayor Roe referenced the U of MN-Mankato study with a projected completion date of February of 2014, and sought the status of that study from Mr. Schwartz.

Public Works Director Schwartz advised that the study tool was available, and staff could provide a demonstration of road design predictions of wear and tear predicted in dollar amounts based on the number and frequency of trucks on a road; and using design parameters and predicting those costs, but not used to affect road design but rather predicting which roads would last longer based on travel patterns and axel weight. Mr. Schwartz advised that the study tool was based on the same road design model used in the past by the Metropolitan Council, and remained a standard proven over time and many years of research, having evolved over the years. Mr. Schwartz also noted that the model considered road durability depending on tonnage and axel weight of trucks, and assumed roadway materials were of the highest quality available.

The consensus of the body was that they would appreciate that type of information going forward. The Council concurred it was looking for that type of information

Unless hearing a different direction from his colleagues, Councilmember Willmus suggested that the community survey continue to ask this question about organized collection; however, he thought it was very clear based on survey results that the community was not yet supportive of organized collection. Therefore, Councilmember Willmus stated that he was not an advocate of moving forward without that majority support of the community.

As a follow-up for additional information from the public safety aspect with garbage trucks going down streets, Mayor Roe asked staff to research any accident data and factor that in to future discussions if sufficiently documented.

Councilmember McGehee suggested changing the survey question wording to include the consortium option, as that option was not identified in the most recent survey. Councilmember McGehee questioned whether there was any downside in initiating the 60-day review period and discussion with haulers to see what they would propose, especially if consideration was given to safety in having fewer trucks on your street and thereby reducing overall costs.

Public Works Director Schwartz advised that the City could walk away at that point if the results of the consortium were found insufficient, and end discussion or move down another path toward organizing collection.

City Attorney Gaughan responded that there was a clear process to be followed in accordance with state law, but by initiating the process it did not mean that the City had to consummate the contract with existing haulers, with the community committee portion of the law coming into play to review options, with one of those options being to maintain the status quo with no penalty. However, Mr. Gaughan noted that the City was required to negotiate in good faith, and that the process would require a commitment of staff time and resources, obligating staff time devoted to engage in those negotiations and City Council obligation to take a good faith look at any proposals as it engaged in that process.

Councilmember Etten suggested, as part of making a plan for organics, the review could take place at the consortium level to define where the refuse goes, in addition to road impacts and wrapping into overall benefits to the City. Councilmember Etten noted that the City of Edina already did organic collection, and there was no reason the City of Roseville should not make a plan going forward, most likely through garbage versus recycling collection services

Councilmember McGehee concurred with Councilmember Etten's premise, and expressed her interest in receiving more information at a subsequent meeting and a decision at that time as to whether or not to move forward with organized collection.

Mayor Roe opined that the community survey language may not clearly reflect the City's intended language as negotiated, and didn't actually limit the choice to a specific hauler as worded, but thought the discussion was for a hauler or haulers. Mayor Roe asked for a follow-up on that language, and whether that may have affected the outcome of responses. Mayor Roe opined that if the language was as presented in the staff report versus his recollection and excerpt of the meeting minutes discussion, then there was a problem.

City Manager Trudgeon noted that the opening paragraph provided a background.

Councilmember McGehee noted her objection to the wording when it was discussed.

Mayor Roe asked staff to follow-up and provide clarification for the City Council on the actual language requested by the City Council and how it compared to the survey language used.

From his personal point of view, Mayor Roe stated that one thing he liked about organized collection was in knowing where the trash ended up, that it was deliv-

ered to a responsible facility. Mayor Roe admitted that a problem with the current legislation was requiring cities to go through this process to get trash to responsible facilities; and suggested it would be prudent for Ramsey County and or the State Legislature to change the system to state that all trash had to be sent to a waste/energy facility in Ramsey County and that would save much angst and hassle for cities and address the larger environmental concern related to this issue.

Councilmember McGehee stated that she had personally researched that, and the City had the ability to put that in as a condition of licensure for the City. Councilmember McGehee noted that she had brought that up a year ago, that any and all haulers licensed to pick up in trash in Roseville had to deliver it to a burner. However, Councilmember McGehee stated that the City Council majority had chosen not to do that.

City Attorney Gaughan stated that he suspected that was not the actual case for a license condition, and at the direction of the City Council, offered to look into that again as he had done in the past. Mr. Gaughan advised that this came under “equal protection” concerns if enacting legislation requiring trash go to a particular state over another, and while there may be some ways to get around those equal protection concerns, he would have similar concerns if legislation was passed along those lines. Mr. Gaughan advised that there was a distinction, that parties entering into a contract can agree on any negotiated terms (e.g. City of Roseville with haulers) and could make that be a negotiated clause in the contract to get around equal protection issues.

Mayor Roe suggested additional feedback from City Attorney Gaughan, if the State would be creating the same marketplace for all by dictating where trash was hauled.

c. City Communication Efforts (additional agenda item)

Councilmember Laliberte recognized recent efforts and direction to staff to centralize communication efforts and issues, with the \$40,000 fee for rebranding, with the website the first step. However, in her review of the upcoming HRA meeting agenda scheduled for October 21, 2014, Councilmember Laliberte noted her frustration in seeing their apparent intent to move forward to expand their tagline from the “Living Smarter” campaign to incorporate business interests. While supportive of the efforts to involve the business community, Councilmember Laliberte expressed concern that this seemed to be reverting to departments working in “silos” again rather than in concert with each other to effectively use resources. Councilmember Laliberte stated that she did not want to have separate HRA and City initiatives; and while understanding the cost of taglines and branding, opined that a bigger discussion was needed relative to timing, purpose, etc.

City Manager Trudgeon apologized for any misunderstanding or if the HRA seemed to moving ahead too soon and responded that the process needed to be

stopped at this point, and back up to ensure everyone was on the same page. Mr. Trudgeon advised that he would have that item removed from the HRA agenda to allow that broader discussion to happen, potentially at the upcoming joint City Council and HRA meeting in November to ensure things were moving ahead for the right reason. Mr. Trudgeon again apologized if staff missed the mark on communicating those coordinated efforts, and offered to go back to square one and make sure everyone was onboard.

Mayor Roe suggested the HRA may be eager to accomplish those items on their work plan, but noted the communication efforts and branding affected both organizations and presented a broader issue for the City as a whole, and that everyone needed to be in sync.

Councilmember Laliberte questioned if the HRA no longer intended to fund the Communications position any longer; and was simply cherry picking here and there, and was not in concert with the overall communication goals the City wanted to accomplish. If the City's Communication Manager Garry Bowman was involved in these efforts of the HRA, Councilmember Laliberte opined that it would have been a great thing to have that mentioned during his most recent communications update to make sure everyone was on board.

City Manager Trudgeon suggested it was just a lack of understanding, and not the intent to exclude it, but it was important for everyone to be sure of the goal and process getting there. Mr. Trudgeon expressed his – and staff's – ongoing interest in hearing input from the City Council on what is and is not important to them for follow-up.

Councilmember McGehee opined that there were already two really good taglines: "Living Smarter" used by the HRA, and "Roseville is Perfectly Positioned" used by the Roseville Visitor's Association; and further opined that she could see no reason to change from those, since everything fit under one of those two umbrellas. Councilmember McGehee stated that there should be some preliminary discussion of benefits in changing something that was already well-recognized in the community and that had already cost considerable money. Councilmember McGehee opined that seeking a consultant to help us get a new brand was only the tip of the iceberg, with many more expensive ventures to follow.

Councilmember Etten clarified that the HRA was not saying the "Living Smarter" campaign didn't work on its own, but everyone – whether the RVA, Parks & Recreation, Police, or other departments – seemed to have their own brand with each department operating under its own umbrella rather than looking for an overall image for Roseville. Councilmember Etten advised that the thought pattern was that rather than having people confused by those different taglines depending on the department or situation, it was better to have one overarching theme or brand.

Councilmember Etten agreed with City Manager Trudgeon that it was good to stop the process at this point, and clarify things through a broader discussion in the near future.

Councilmember Laliberte agreed that various taglines could get cumbersome; however, her question for Councilmember Etten as he represented the HRA, was whether or not there was a timing issue attached, such as before the Home & Garden Fair planning began, or if this was simply an attempt to move things forward.

Councilmember Etten advised that it was simply intended to move forward; and not tied to anything in particular.

City Manager Trudgeon concurred, noting that it was important to make sure things were moving forward for the right reasons, and since he was hearing some reluctance, it was prudent to stop the process until everyone was on the same page.

Mayor Roe noted that one legitimate outcome of that discussion may be that what the City currently has remains appropriate.

15. City Manager Future Agenda Review

City Manager Trudgeon distributed future draft agendas for upcoming City Council meetings.

Mayor Roe briefly updated the City Council and listening audience on recent Cable Commission approval of a two year extension agreement with Comcast – subject to approval by member cities – under the current terms and with the continued separate side agreement or Memorandum of Understanding for funding operational costs of C-TV. Mayor Roe highlighted some of the rationale in this extension under existing terms and incentive for Comcast in agreeing to transfer that agreement to the new company as it merges with Time Warner, pending approval by the FCC.

At the request of Councilmember Willmus, City Manager Trudgeon advised that the final adoption of the 2015 budget and tax levy was scheduled for December 8, 2014, the last scheduled meeting of the year.

16. Councilmember-Initiated Items for Future Meetings

17. Adjourn

Willmus moved, Etten seconded adjournment of the meeting at approximately 8:38 p.m.

Roll Call

Ayes: Laliberte, McGehee, Willmus, Etten, and Roe.

Nays: None.

Daniel J. Roe, Mayor

ATTEST:

Patrick J. Trudgeon, City Manager