REQUEST FOR COUNCIL ACTION

Date: 7/11/11 Item No.: 9.a

Department Approval

Cttyl K. mill

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City Manager Approval

Item Description: Receive Report From the Lawful Gambling Task Force and

Consider Adoption of an Ordinance Amending Chapter 304

1 BACKGROUND

At the May 9, 2011 City Council meeting, the Council received a report from the Lawful Gambling Task

Force which highlighted some suggested changes to City Code Chapter 304, which governs lawful

gambling activities in Roseville. The Task Force consisted of Councilmembers Tammy Pust and Jeff

Johnson, as well as Finance Director Chris Miller.

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Based on the Task Force Report, the Council agreed to amend City Code to allow Roseville-based

8 organizations to conduct lawful-gambling activities at more than one location – a practice prohibited under

the current Code. The Council also agreed to amend some sections of the Code that were no longer

accurate under current State Laws or were otherwise outdated.

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An amended version of Chapter 304 is attached for Council consideration.

13 POLICY OBJECTIVE

Not applicable.

15 FINANCIAL IMPACTS

16 Not applicable.

17 STAFF RECOMMENDATION

Staff recommends that the City Council amend Chapter 304 as submitted.

19 REQUESTED COUNCIL ACTION

20 Adopt an ordinance amending City Code Chapter 304 as submitted.

21 Motion to approve an ordinance summary of the ordinance amending City Code Chapter 304.

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Prepared by: Chris Miller, Finance Director

Attachments: A: City Code Chapter 304 as amended

B: Ordinance

C: Ordinance Summary

CHAPTER 304 LAWFUL GAMBLING

3 SECTION:

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4 304.01: Lawful Gambling Permitted

- 5 304.02: Number of Licenses and Permits
- 6 304.03: Approval of Licenses
- 7 304.04: Contributions
- 8 304.05: Law Enforcement and Administrative Costs
- 9 304.06: Gambling Exempt from State Licensing Requirements
- 10 304.07: Video Games of Chance

11 **304.01: LAWFUL GAMBLING PERMITTED:**

- Lawful gambling as regulated in Minnesota Setatutes Cehapter 349 is permitted in the City if the
- organization conducting such activities meets the following criteria:
- 14 A. Is licensed by the Minnesota Gambling Control Board.
- B. Is a tax exempt organization pursuant to 501(c) of the Internal Revenue Code or has a 501(c) application pending with the Internal Revenue Service.
- 17 C. Maintains an address within the City.
- D. Has been in existence at least three consecutive years prior to the date it begins its gambling operations.
- 20 E. Complies with all of the provisions of this Chapter. (Ord. 1114, 8-24-1992)

21 **304.02: NUMBER OF LICENSES AND PERMITS:**

- A. No organization licensed pursuant to Minnesota Statutes section Chapter 349.16 may conduct lawful gambling at more than one two locations within the city, except any organization that does not conduct bingo and has prior to April 1, 1992, operated lawfully at more than one location, may continue to operate at the locations licensed as of that date.

 (Ord. 1138, 4-25-1994)
- B. The maximum number of bingo hall licenses and locations issued pursuant to Minnesota sstatutes section Chapter 349.164 within the City shall be one. Once the bingo hall license is issued by the City, it shall be limited to the location and to the owner specified on the license. Any change of location or ownership without the approval of the City shall result in the termination of the license. (Ord. 1244, 12-18-2000)
- 32 C. The maximum number of licensees conducting gambling at the bingo hall license location described in subsection B of this section shall be five.
- D. The maximum number of premises permits issued pursuant to Minnesota sStatutes section Chapter 349.165 in addition to one bingo hall license described in subsection A of this section shall be eight. The gambling allowed at those eight locations shall be those allowed under class B licenses as referred to in Minnesota statutes section 349.16, subdivision 6,

- Eexcept as provided in subsection E of this section the gambling allowed at those locations
 shall be confined to pull-tabs, paddlewheels, raffles, and tipboards as defined and regulated
 under Minnesota Statutes Chapter 349.
- E. An organization in existence and qualified under section 501(c)7 or section 501(c)19 of the internal revenue code and which had its principal place of business or place of conducting meetings in the City prior to and continuing since 1980 may be granted a class A premises permit to conduct all lawful gambling operations on their own premises.
- Such organizations are not eligible for a bingo hall license as provided in Minnesota statutes section 349.164 and may conduct gambling activities or bingo only on their own property. (Ord. 1138, 4-25-1994)

304.03: APPROVAL OF LICENSES:

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- A. Required Documentation: Any organization applying to the Gambling Control Board for a premises permit, bingo hall license or for the renewal of the same to conduct lawful gambling in the city shall, within ten days of making such application, file the following with the City:
 - 1. Application: A duplicate copy of the Gambling Control Board application along with all supporting documents submitted to the Gambling Control Board.
 - 2. Corporate Documents: A copy of the Articles of Incorporation and Bylaws of the organization.
 - 3. Officers and Directors: The names and addresses of all officers and directors of the organization.
 - 4. Written Procedures: A copy of the organization's written procedures and/or criteria for distribution of funds derived from lawful gambling, its standardized application form and its written fiscal control procedures.
 - 5. IRS Exempt Letter: A copy of the Internal Revenue Service's tax exempt letter.
 - 6. Felony Conviction: Confirmation that no employee or principal officer of the organization has been convicted of a felony. No employee or organization whose principal officers or employees have a felony conviction shall be employed or retained in a gambling-related activity by any permitted organization.
 - 7. Investigation Reports: A copy of all records, all testimony or other information submitted to the
 - State of Minnesota or Federal Government as part of any previous or current investigation or inquiry on any matter related to gambling.
 - B. Investigation: Upon receipt of the materials required by subsection A of this section, and not later than 60days from receipt of notice from the Gambling Control Board, City staff shall investigate the applicant and based upon said investigation, the City Council shall act on the application.
- 75 C. Resolution: The action of the City Council to approve an application for a premises permit 76 or bingo hall license within the city shall be by resolution. Failure to receive a majority 77 affirmative vote of the City Council shall constitute a denial of the application.
- D. Additional Documents: Copies of any other reports or documents which are required to be subsequently filed by such organization with the Gambling Control Board, including monthly financial statements, shall be filed with the City within ten days of filing such materials with the Gambling Control Board.
- 82 E. Compliance: to assure compliance with this Chapter, the City may require a premises permit

- holder or bingo hall licensee to provide copies of records as allowed under Minnesota Statutes. (Ord. 1327, 10-10-05)
- F. Suspension: Approval of a premises permit issued by the City under any part of this Chapter may be suspended by the City for violation of Chapter or revoked or any renewal delayed, for failure to meet the qualifications set out in subsection A or a willful violation of any part of this Chapter or a failure to comply, for any reason, with any provision, guarantee or claim made in an applicant's original license application to either the City or the State of Minnesota.
- G. Liability of City: No license or permit issued by the City grants the licensee a property right or entitlement to the license or permit. The City may not issue, renew nor revoke the license or permit for any reason and will not incur liability for any damages including, but not limited to, direct, consequential or incidental damages, deprivation of property, loss of income, loss of profits or loss of livelihood.
- H. Employment of Certified Public Accountant: All Class A licensees and permittees 96 97 organizations conducting Bingo at the Bingo hall in the City shall use a certified public 98 accounting firm for all accounting, bookkeeping and tax preparation services related directly 99 to lawful gambling and charged as an allowable expense of the gambling operation. All 100 agreements providing for such services shall be in writing and shall be submitted to the City 101 as part of the application for review by the City to determine compliance with local and 102 State regulations and laws. Any such agreements entered into or modified after issuance of a 103 license or permit shall be filed with the City prior to the new agreement or modification 104 becoming effective. The initial approval and the continuance of a license or permit are 105 contingent upon such agreements complying with this Chapter and State statutes and 106 regulations.
- I. Management: All licensees and permittees in the City will assure continuous and active management of the gambling operation and will not delegate managerial responsibilities, will work continuously to operate in the most efficient manner to increase the amount of available lawful proceeds, will maintain the lowest possible costs and will encourage and use volunteers to the fullest extent possible. (Ord. 1114, 9-24-92)

304.04: CONTRIBUTIONS:

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- 113 A. Each organization conducting lawful gambling within the City shall contribute at least 10% 114 of its net profits derived from lawful gambling in the City to a fund administered and regulated by the City. The City then shall make disbursements to the Roseville Community 115 116 Fund, administered by the North Suburban Community Foundation, a Minnesota nonprofit 117 corporation. This contribution shall be for the purposes defined in Minnesota Statutes Chapter -349.12, subdivision 25. The City's directive to the Roseville Community Fund, 118 119 administered by the North Suburban Community Foundation, as to the use of the funds shall 120 be made at the time of the City's adoption of its annual budget or any amendments thereto. 121 (Ord. 1327, 10-10-05)
- B. Each organization conducting lawful gambling shall expend or contribute a minimum of 75% of its net profits from Roseville gambling sites by the end of each premises permit year. The remaining percentage may be carried over to the subsequent permit or license year. The City Council may grant a variance authorizing the organization to carry over more that 25% of all its net profits for expenditure in the subsequent permit or license year.
- 127 C. In the event any organization contributes to the City any sum in excess of the 10% as

- required in subsection A above, said funds will be deposited and allocated to the Roseville
- 129 Community Fund, administered by the North Suburban Community Foundation. In the event
- the Roseville Community Fund, administered by the North Suburban Community
- Foundation is in any way unable to receive the allocated funds as set forth in subsection A
- above, the funds will be deposited in an interest bearing escrow account in a bank located in
- the City and allocated to uses by further order of the City Council. (Ord. 1114, 9-24-92)

304.05: LAW ENFORCEMENT AND ADMINISTRATIVE COSTS:

- All organizations conducting lawful gambling within the City shall, within 30days of the end of
- each month, pay to the City an amount equal to 3% of the gross receipts from lawful gambling
- conducted in the City in such month, less amounts actually paid for prizes, to cover the City's
- law enforcement and administrative costs in regulating lawful gambling. (Ord. 1114, 9-24-92)

139 304.06: GAMBLING EXEMPT FROM STATE LICENSING

140 **REQUIREMENTS:**

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- 141 A. Organizations which conduct lawful gambling which is exempt from State gambling
- licensing requirements may conduct such gambling within the City upon receipt of a permit
- from the City, except this requirement does not apply to door prizes or raffles and bingo
- where total prizes are less than \$1,500 in a calendar year. (Ord. 1327, 10-10-05)
- B. An application for such a permit, along with a fee as prescribed by the Fee Schedule, shall be made at least 30 days prior to the date such gambling is to be conducted. The application
- shall contain the following:
- 1481. The name of the organization.1492. The address of the organization.
 - 3. The place where such gambling will occur.
- 4. The total prizes to be awarded.
- 152 (Ord. 1327, 10-10-05)
- 153 C. Within 30 days of filing any reports with the Gambling Control Board, the organization shall file a copy of such reports with the City.
- D. The provisions relating to law enforcement and administrative costs set forth in Section
- 304.05 shall not apply to gambling permitted pursuant to this Section. All other provisions
- of this Chapter apply to such organizations. (Ord. 1114, 9-24-92)

304.07: VIDEO GAMES OF CHANCE:

- "Video games of chance", as defined by Minnesota Statutes, are prohibited in the City. (Ord.
- 160 1114, 9-24-92)

- E. An organization in existence and qualified under section 501(c)7 or section 501(c)19 of the internal revenue code and which had its principal place of business or place of conducting meetings in the City prior to and continuing since 1980 may be granted a class A premises permit to conduct all lawful gambling operations on their own premises.

 Such organizations are not eligible for a bingo hall license as provided in Minnesota statutes
- such organizations are not eligible for a bingo nall license as provided in Minnesota statute section 349.164 and may conduct gambling activities or bingo only on their own property. (Ord. 1138, 4-25-1994)

304.03: APPROVAL OF LICENSES:

H. Employment of Certified Public Accountant: All Class A licensees and permittees organizations conducting Bingo at the Bingo hall in the City shall use a certified public accounting firm for all accounting, bookkeeping and tax preparation services related directly to lawful gambling and charged as an allowable expense of the gambling operation. All agreements providing for such services shall be in writing and shall be submitted to the City as part of the application for review by the City to determine compliance with local and State regulations and laws. Any such agreements entered into or modified after issuance of a license or permit shall be filed with the City prior to the new agreement or modification becoming effective. The initial approval and the continuance of a license or permit are contingent upon such agreements complying with this Chapter and State statutes and regulations.

304.04: CONTRIBUTIONS:

- A. Each organization conducting lawful gambling within the City shall contribute at least 10% of its net profits derived from lawful gambling in the City to a fund administered and regulated by the City. The City then shall make disbursements to the Roseville Community Fund, administered by the North Suburban Community Foundation, a Minnesota nonprofit corporation. This contribution shall be for the purposes defined in Minnesota Statutes Chapter -349.12, subdivision 25. The City's directive to the Roseville Community Fund, administered by the North Suburban Community Foundation, as to the use of the funds shall be made at the time of the City's adoption of its annual budget or any amendments thereto. (Ord. 1327, 10-10-05)
 - C. In the event any organization contributes to the City any sum in excess of the 10% as required in subsection A above, said funds will be deposited and allocated to the Roseville Community Fund, administered by the North Suburban Community Foundation. In the event the Roseville Community Fund, administered by the North Suburban Community Foundation is in any way unable to receive the allocated funds as set forth in subsection A above, the funds will be deposited in an interest bearing escrow account in a bank located in the City and allocated to uses by further order of the City Council. (Ord. 1114, 9-24-92)

SECTION 2: Effective date. This ordinance shall take effect upon its passage and publication.

Passed by the City Council of the City of Roseville this ____ day of _____ 2011.

79 80	Ordinance - Gambling Ordinance	
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82	(SEAL)	
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85		CITY OF ROSEVILLE
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88		BY:
89		Daniel J. Roe, Mayor
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91	ATTEST:	
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95	William J. Malinen, City Manager	
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CITY OF ROSEVILLE ORDINANCE SUMMARY NO. ____

A SUMMARY OF AN ORDINANCE AMENDING TITLE THREE, CHAPTER 304

The following is the official summary of Ordinance No approved by the City Council of Roseville on July 11, 2011:
Rosevine on July 11, 2011.
AN ORDINANCE AMENDING TITLE THREE CHAPTER 304
304.01, 304.02A, 304.02B, 304.02D, 304.02E, 304.03H, 304.04A AND 304.04C are amended to allow Roseville-based organizations to conduct lawful-gambling activities at more than one location and to amend some sections of the code that were no longer accurate under current state laws or were otherwise outdated.
A printed copy of the ordinance is available for inspection by any person during regular office hours in the office of the City Manager at the Roseville City Hall, 2660 Civic Center Drive, Roseville, Minnesota 55113. A copy of the ordinance and summary is also be posted at the Reference Desk of the Roseville Branch of the Ramsey County Library, 2160 Hamline Avenue, Roseville, Mn. 55113, and on the internet web page of the City of Roseville (www.ci.roseville.mn.us).
Attest:
William J. Malinen, City Manager